

Town of Starks 57 Anson Road Starks, ME 04911

207.696.8069(o) 207.696.8201(f) townofstarks@gmail.com

OFFICE OF THE SELECTMEN

April 5, 2016

Division of Purchases Burton M. Cross Building 111 Sewall St., 4th Floor

RE: Project No. 201601017- 2016 Grants for Stream Crossing Public Infrastructure Improvements

Dear Friends,

The Town of Starks is pleased to submit this proposal for Stream Crossing Public Infrastructure Improvement funds to address a long-standing and critical need to address ongoing failure of two culverts on the Sawyers' Mill Road, a <u>significant local collector</u> that connects the Village of Starks and State Route 43 with State Route 148 between Anson and Farmington.

The culverts the Town would like to replace using these funds do not have adequate capacity during even annual flood events resulting in flooding of the road making it, for sometimes extended periods, impassible to local traffic including emergency vehicles and school buses. Further, the stream has been identified as important habitat by the Maine IF&W for all life stages of wild Brook Trout and other aquatic organisms (See attached letter of Robert Van Riper). The culverts, which discharge 2 to 3 feet vertically into a plunge pool, are impassable for upstream passage of any aquatic life including wild brook trout. Washouts distribute road gravel and sediment into the stream and have even created an additional stream-like channel.

The attached proposal demonstrates that this project meets <u>all of the grant criteria</u>. The culvert replacement will:

- improve water quality by eliminating erosion and sedimentation into the stream from road washouts;
- greatly improve habitat for aquatic life, including all life stages of wild brook trout;
- improve public safety associated with flooding by allowing safe passage of local traffic, emergency vehicles and school buses during heavy periods of rainfall and snowmelt;
- is increasingly necessary with more violent storm events associated with climate change.

Additionally, adequate replacement of these culverts will improve efficiencies and reduce the cost of road maintenance in this area – tons of gravel have washed downstream over the years.

The project design has been developed with assistance from the Maine IFW, Somerset County Conservation District, and Dirigo Timberlands, who has expertise in construction and installation of the companies' concrete culverts, arches and bridges. A Maine DEP official has also visited the site to provide assistance and inform the town that a permit by rule will be required.

Additional engineering and design work will be accomplished. US Fish and Wildlife Service staff have agreed to provide input, as well as Robert Van Riper, a Maine IF & W fisheries biologist, and Somerset County Conservation District personnel.

The Town is requesting a grant amount of \$45,000. The total cost of the project is \$62,350, with the town providing an in kind match of \$17,350. \$5,000 has been set-aside for engineering (under 8% of the grant award). This proposal contains a very cost-effective approach to the project using Town equipment and an experienced road foreman and crew, local sources of materials. Other equipment including an excavator large enough to do the project, and a bulldozer, water pump, compactors, will be rented. Gravel and rock will be purchased commercially. The project will be overseen by Calderwood Engineering as well as by Joseph Hayden a Selectman who is experienced in earthwork and equipment matters, and with ongoing consultations with fisheries biologists.

This proposal and the pricing contained herein is valid and binding for a period of 180 days from the date and time of the grant opening.

Sincerely,

Paul Frederic, First Selectman Town of Starks

57 Anson Road

Starks, Maine 04911

APPENDIX 1

NOTE: Please refer to the full RFP instructions before completing this application. Specific details and explanations are included on pages 7 thru 9 of the application.

Maine Department of Environmental Protection Request for Proposals for Stream Crossing Public Infrastructure Improvement Projects Proposal Application Form - 2016 RFP# 201601017						
I. Applicant Information						
Applicant Name						
Town of Starks Address	Town		State	77		
57 Anson Road	Town Starks		Maine	Zip 04911		
Applicant Phone #	Applicant Email Address		Ividille	04911		
207.696.8069o 207.399.8699c	townofstarks@gmail.com					
II. Agent/Consultant Information						
Agent Name Ernest W. Hilton, Esq., P.E.	×					
Agent Mailing Address	City		State	Zip		
P.O. Box 162	Madison		Maine	04950		
Agent Phone # 207.696.3800o 207.399.8699c	Agent Email					
		ton@myfairpoint.i				
III. Culvert/Stream Crossing Loca of the existing culvert/crossing	tion (please a	ttach a map(s) of t	he project locat	tion and a photo		
Municipality or Unorganized territory whe will take place: Starks Somerset Cou Culvert/crossing location. Name of the innearest road intersections.	GPS Location in Digital Format: _44.765083 69.993171_ (Available on google maps by clicking the location on the map) the culvert/crossing is located and distances to the					
Culvert is on the Sawyers Mills Road app west of the Mt. Hunger Road – Mt. Hung major local connector between Starks V	ger Road is a	ocal discontinued	Rt.148 in Industr road. Sawyers N	ry, and 100 yards Mills Road is a		
Watershed Location: List the name of the	e stream, broo	k, or the water body	y the culvert is lo	ocated on, and the		
downstream, brooks streams, rivers, lakes	s, ponds, bays,	, etc.				
Unnamed feeder stream to Lemon Strea	ım which is 20	00 yards away. Len	non Stream is a r	major tributary		
to the Sandy River.						
Required Maps and Photos: Include the f X Map marking culvert/crossing locati X Optional - Map showing culvert/cross Note – All photos should be dated. X Photo(s) showing condition of culve X Photo(s) showing downstream side of X Photo(s) showing inlet side of culver X Photo(s) showing safety conditions s X Photo(s) showing downstream erosion	on and showing vert/crossing location rt/crossing. of culvert/crost/crossing (incourt/crossing the such as sinkhood)	ng road names. location marked. on Maine Stream H sing (including wat cluding water level les, collapsing struc	labitat Viewer. er level at end of at end of culvert	/crossing).		

IV. Scoring Criteria for Public Infrastructure Information: (25 Points total):				
Has the culvert/crossing washed out, flooded, overtopped the road, or failed in the past 20 years due to storm events? If yes, please describe how often, and the approximate dates of culvert/crossing failure. (Include pictures if available.) The two culverts, each 24" in diameter about 4 ft apart c to c at inlet and 8 ft c to c at outlet, fail on a regular basis due to storm events almost yearly due to lack of capacity and an awkward configuration, , then overtopping the roadway, flooding the road and washing gravel into the				
downstream ditches and into the stream. The road becomes impassable for lengthy periods as a result.				
What is the current condition of the culvert/crossing? The stream comes into the ditch on the north side of				
the road, then is forced to turn perpendicularly to the right (west), travel 15 to 20 feet in the roadside				
ditch, then turn perpendicularly again to the left (south) and go through a pair of culverts. At the lower				
end of the culverts the discharge drops 2 to 3 feet into what has developed into a plunge pool. In the				
course of these turns, the water piles up and overtops the road. A microburst (pictured) in 2014				
resulted in very severe washout and downstream scouring. Both culverts were installed at a time before				
the reach of any current memory, at least 30 years ago. Past remediation has consisted of replacing lost				
gravel with several truckloads of additional gravel, which has only served to exacerbate the stream				
issues.				
Discuss current safety concerns of the existing culvert/crossing? Washouts, particularly underwater, are				
significant issues of driver safety. There is much thru-traffic. During storm events and power outages,				
emergency vehicles which would typically use this road are not able to get through.				
In how many years from now do you estimate the culvert/crossing would likely have a complete failure, a				
complete collapse, or total washout? With more extreme storm events- at any time.				
X X1 year 3 years 5 years 10 years 15 years 20 years 25 years				
Has the culvert/crossing been inspected by the Maine Department of Transportation? If so, what is the date				
of the last inspection and condition classification by Maine DOT?				
Unknown whether DOT has inspected the culvert- doubtful.				
Discuss what sort of impacts would occur if the culvert/crossing were to fail? For instance, are there critical				
public services (fire or police station, hospital, school, public works facility) located on this road that would				
be cutoff or required to detour?				
There are no public services that would be completely cutoff, but emergency services would require				
lengthy detours: For Mutual Aid between Starks VFD and neighboring town of Industry's VFD to serve				
the area of West Mills village in Industry or Starks village in Starks, would be up to 10 miles. Mutual aid				
response with the Town of Anson to assist with some houses on the Sawyers Mills Road in Starks or on				
Rt 148 in Anson would be an additional 5 to 10 miles. Same with AMS Ambulance service from Anson.				
Picking up school children on this road can be very difficult and lengthy given the routes taken by the				
buses out of Farmington. RSU #9				
If the culvert/crossing fails would homes, businesses, or infrastructure be cut off or required to detour?				
#Cut off:0_ year round homes				
#Cut off:0_ seasonal homes				
#Cut off:0 businesses (list type and size)				
#Cut off:0 infrastructure (list type) #Cut off:0_ other (list)				
#Cut off:0_ other (list) How many miles, and how many of each would be required to detour?				
# _10 year round homes required to detour 10 miles				
# 12 seasonal homes required to detour 10 miles				
#				
# 0 infrastructure (list type) required to detour miles				
# other (list) required to detour miles				
Private roads only: If the culvert or crossing is located on a private road and directly impacts a lake or pond,				
is public access to the lake or pond prohibited or highly restricted to foot access or carry in only? N/A				
What is the annual maintenance fee per landowner per year for the private road? N/A				

V. Scoring Criteria for Proposed Culvert/Crossing Cost & Budget Information (25 Points total): Existing culvert/crossing material: Circle One (Plastic pipe, concrete pipe, corrugated metal pipe, concrete beauty and proposed culvert and proposed culvert (decide).

box culvert, stone/granite culvert, pipe arch, bridge, or Other type (describe):

Length: Diameter: Width: Height: Approximate Age: 40 feet 24" & 24" N/A Unkn- Apprx 30 yrs

Proposed culvert/crossing material: Circle One (Plastic pipe, concrete pipe, corrugated metal pipe, concrete box culvert, stone/granite culvert, pipe arch, bridge, or Other type (describe): **Concrete arch**

Length: 52 ftDiameter:Width:Height:Amount Requested:58 ft total structureN/A8 foot archVaries\$45,000

Population of town, group or association funding project: 640 Total cost of project (including in kind costs): \$62,350

Discuss approximate funds spent on physical repairs within the last 10 years on the culvert/crossing (exclude normal maintenance costs such as painting).

\$4,000 avg per year in gravel, and use of town owned grader, trucks, front end loader by town road crew. Often work has had to be contracted out

What are the estimated construction costs for the culvert/crossing replacement? Include estimated items for mobilization of equipment, erosion control and stream diversion, existing culvert removal, installation of the new culvert, permanent stabilization, and engineering design costs.

- Concrete arch (Dirigo) \$14,165; - Delivery \$1,200; - Engineering (Calderwood) \$5,000 - Crushed rock--25 yds 1 1/2" \$500; - 50 yds 8" riprap \$1,500; - 100 yds reject material (Disp.) \$2,500 - Gravel- 50 yds -3" \$750; - Gravel 50 yds -2" \$750; - Misc. equip't (pump, \$12,000; - Excavator 10 days - Bulldozer 10 days \$7,000; compactor, etc.) 10 days \$5,000 - Labor (two) 10 days \$5,000: - Trucks (two) \$7,000;

Do you have engineered design plans and construction specifications for the replacement culvert/crossing? If yes, describe who designed the plans, and when the plans were completed.

Attached are plans provided by Dirigo Engineering earlier this year for their pre-fabricated, preengineered 8 foot concrete arches.

The project would be undertaken in accordance with guidance provided by IF & W and US FWS to avoid disruption of Brook Trout and other fisherys' spawning. This would likely mean August. A coffer dam would be built on the upstream side and collected water would simply be pumped to the lower side so the entire project would be accomplished in the dry, and in accordance with best management practices. The Somerset County Conservation District has advised the Town on practices as well.

What is the estimated construction schedule for the proposed project? Include estimated start and completion dates, and include any time of year restrictions from state or federal permitting agencies. Do you have permits? Yes, No, or Application Submitted

The project should take no more than two weeks. We have been advised only a Maine state permit-byrule is required, the application for which would be sent in a month prior to start. Maine DEP staff have visited the site. However, if a Corps of Engineers permit is required, we'll start that process immediately. Start/finish dates are currently planned for August, 2016

VI. Environmental Scoring Criteria for Proposed Culvert/Crossing Information (50 Points total): (See Section V.B. on pages 10-11 for more detail.)

Climate Resiliency (10 Points) Explain how the new culvert/crossing has been sized appropriately for the watershed. Discuss any watershed studies or hydrology studies that have been conducted, if any.

A StreamStats report has been generated which shows a drainage area of 0.2 mi2, and peak flows of: 2 yr= 19.7 cfs; 5 yr= 36.2 cfs; 10 year= 49.8 cfs; 25 year= 70.1 cfs; 50 yr= 87.2 cfs; 100 yr= 106 cfs; 500 yr= 157 cfs.

The 8 ft Dirigo arch alone has substantially greater throughput capacity than the two existing culverts. Because the arch will be elevated on side blocks in this application (see design), the throughput is that much greater.

The two current 24" culverts have a nominal cross sectional area of 6.28 ft2. Without a footer at all, the 8 foot arch has a cross sectional area of 14.3 ft2. With the designed 12" footer, area goes to 20.7 ft2.

With a single row of 2 ft abut 12.8 ft2 to 33.5 ft2.	ment blocks u	inder the footer	, cross sec	tional area increases an additio	nal	
	e for addressi	na alimata rasilia	angy Ware	used/will be used in designing the	10	
replacement culvert/crossing.					ie	
1	-			hydrology studies that have been	n	
				w criteria (106 cfs). Nominally		
	147-14			block (33.5 ft2) would handle		
			abutinent	block (55.5 It2) would handle a	3 100	
year event with water flowing			raplaced	how much habitat (i.e., miles of	,	
stream, or acres of wetland hal						
\$1000 (100) (1000 (100) (1000 (1000 (1000 (1000 (100) (1000 (1000 (1000 (100) (1000 (100) (1000 (1000 (100) (1000 (1000 (100) (1000 (1000 (100) (1000 (1000 (100) (1000) (1000 (100) (1000 (100) (1000 (100) (1000 (100) (1000 (100) (100) (1000 (100) (100) (1000 (100) (1000 (100) (100) (100) (1000 (100) (100) (100) (100) (100) (100) (1000 (100)				of IF & W has briefly investiga	tod	
D						
		-		found it to be valuable brook tr		
				a wetland which appears to ha		
Y				. Upstream of that wetland is	а	
defined stream channel which						
List the type of fish, aquatic						
		Rainbow Tro		Landlocked Atlantic Salmon		
Atlantic Salmon (present				modeled habitat)		
Rainbow Smelt Alew				atic organisms." Van Riper let	ter	
American Eel Sea-run Brook Trout Sea-run Brown Trout						
Handha www.ana af than fall	. b	and has Mains T	FOXX MA	DMD HC EWC9 V		
	i been confiri	ned by Maine I	ræw, Ma	ine DMR, or US FWS? X□Y	es	
No		! 4 h h ! !	4'C' - J.			
Please list agency confirming				4D about planting column access	-4	
			man or Dr	AR about planting salmon eggs	at	
some point in the future in pa				·		
				Yes, Bobby VanRiper of IF & V		
•	ations and ha	s determined Br	ook Trout	are in fact spawning upstream	of	
the culvert. See his letter.				1=		
Is the culvert identified by the	the state of the s	Barrier	Type of	Estimate how many mont	ns	
Stream Habitat Viewer or by an Agency as		Identification	Barrier per year is Barrier a Full			
a Barrier? ☐ Yes X☐No		#		Barrier preventing any fis	h	
				passage?		
Is the Culvert undersized?		Width of Culve		Width of natural stream (not po	ool	
X Yes No				at culvert): 6 feet upstream		
_			*	If not, please explain the rationa	le	
for a smaller size. Yes. 8 feet is						
200 April - Charles Control -				foot high concrete footer and a	2	
foot abutment block at the upstream end, and (to maintain a level roadway) increasing the blocking						
underneath to being mounted on the footer plus two- 2 foot concrete abutment blocks at the						
downstream exit- see drawings. The water will flow on an inclined streambed of riprap and crushed						
rock so as to bring the water level down the 2 to 3 feet from the current upstream side of the road to						
the level of the current plunge pool.						
How many miles would open How many miles downstream to the next Barrier? Three miles below this						
upstream to the next Barrier?	culvert, and after the tributary has entered Lemon Stream there is an 18 th					
There are no barriers	C. dam in Starks village. There has been recent discussion about either					
upstream of this culvert. It	taking out this dam or constructing fish passage around it. There has					
is entirely spawning habitat.	been some discussion with Paul Christman of DMR about planting					
- John Singilla						
Atlantic Salmon eggs in some parts of Lemon Stream.						
Connectivity: Describe significant adjacent fisheries or habitats such as heritage ponds impacted by this project. Include distances from the project to these other areas.						
Please provide other information about the proposed project that you believe is important:						

State of Maine

Department of Environmental Protection

Bureau of Land and Water Quality

DEBARMENT, PERFORMANCE and NON-COLLUSION CERTIFICATION RFP# 201601017

2016 Grants for Stream Crossing Public Infrastructure Improvements

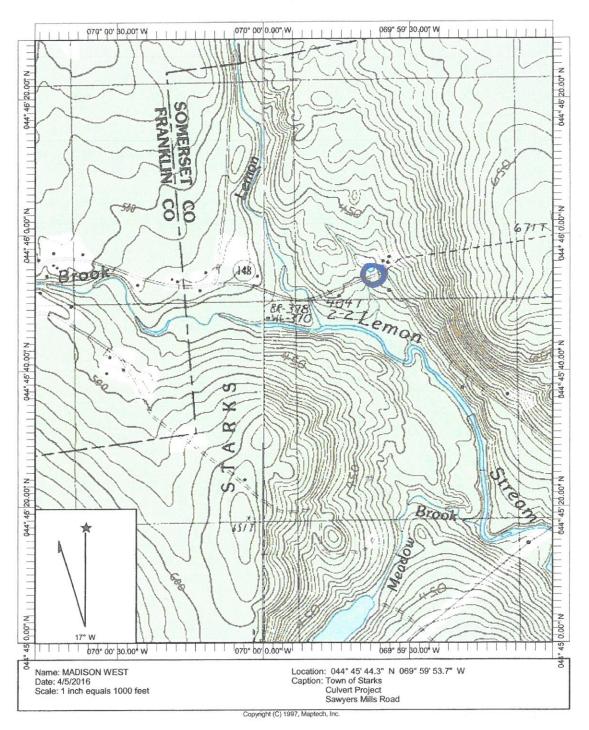
By signing this document I certify to the best of my knowledge and belief that the aforementioned organization, its principals, and any subcontractors named in this proposal:

- a. Are not presently debarred, suspended, proposed for debarment, and declared ineligible or voluntarily excluded from bidding or working on contracts issued by any governmental agency.
- b. Have not within three years of submitting the proposal for this contract been convicted of or had a civil judgment rendered against them for:
 - i. fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a federal, state or local government transaction or contract.
 - ii. violating Federal or State antitrust statutes or committing embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;
 - iii. are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or Local) with commission of any of the offenses enumerated in paragraph (b) of this certification; and
 - iv. have not within a three (3) year period preceding this proposal had one or more federal, state or local government transactions terminated for cause or default.
- c. Have not entered into a prior understanding, agreement, or connection with any corporation, firm, or person submitting a response for the same materials, supplies, equipment, or services and this proposal is in all respects fair and without collusion or fraud. The above mentioned entities understand and agree that collusive bidding is a violation of state and federal law and can result in fines, prison sentences, and civil damage awards.

Failure to provide this certification may result in the disqualification of the Bidder's proposal, at the discretion of the Department.

Name: Ernest W. Hilton	Title: Selectman
	The state of the s
Authorized Signature:	Date: April 5, 2016

Project Location



Project Location



Sawyers Mills Road (gray)

Culvert location (red box)

Lemon Stream (bottom of picture



Culverts during spring runoff. Note the 2 to 3 foot drop into the plunge pool.



Looking into the upstream wetland during spring 2016 runoff. Water exiting wetland through a breach through an old apparent berm.



Upside ditch carrying diverted /excess spring runoff down along road ditch to floodprone area. Water exit from wetland is above, culvert entrances are below.



STATE OF MAINE DEPARTMENT OF INLAND FISHERIES & WILDLIFE 284 STATE STREET 41 STATE HOUSE STATION AUGUSTA ME 04333-0041

CHANDLER E. WOODCOCK

November 2, 2015

Selectmen, Town of Starks: Paul Frederic Ernie Hilton Joe Hayden

RE: Replacement of structurally deficient culverts on an Unnamed Tributary to Lemon Stream, Starks.

Dear Paul, Ernie, and Joe,

I am writing to voice the Maine Department of Inland Fisheries and Wildlife's (MDIFW) support for the town of Starks replacement of two obsolete culverts on Sawyer's Mills Road. The culverts carry an unnamed tributary to Lemon Stream under Sawyer's Mills Road, approximately 0.5 miles east of its junction with State Route 148.

In 2013, regional staff from this Department surveyed Lemon Stream and confirmed the presence of wild, self-sustaining brook trout in both Lemon Stream and the subject tributary. Environmental conditions present within the tributary are capable of supporting all life stages of trout during all seasons, but currently limit access to the stream channel above the structure for all fish. In short, the culverts are effective barriers to upstream movements of not only fish, but also for a variety of aquatic organsims.

In addition to fragmenting stream habitat, the culverts are undersized, have a physical drop of 2 vertical feet at their outlets and are in poor structural condition. This combination of conditions alters stream function in that during high intensity runoff events, the culverts backwater and the resulting stormwater floods Sawyer's Mills Road, overflowing the ditch line well to the west of the stream channel crossing. The water that passes through the pipes during similar events has scoured significant pools in the stream channel immediately below the outlet of the pipes, negating any pool formation in the reach downstream of the outlet.

Replacement of these two pipes will result in several positive outcomes. From an ecological perspective, stream organisms could access habitat upstream of the pipes. Stream processes such as movements of materials and retention of discharge within the natural streambed would be restored. Chronic road maintenance issues such as road closures to flooding and subsequent site repairs would be minimized.

In closing, I would reiterate MDIFW's support for replacing these culverts. If our Regional Headquarters can be of additional assistance with this project, please don't hesitate to contact us.

Sincerely,

Robert Van Riper Regional Fisheries Biologist Rangeley Lakes Region



Somerset County

Soil & Water Conservation District
70 East Madison Road Skowhegan ME 04976
Phone (207) 474-8324 Fax (207) 474-0638
info@somersetswcd.org www.somersetswcd.org

October 28, 2015

Ernie,

The Somerset County Soil and Water Conservation District fully supports the Town of Starks in its grant application for the replacement of culverts on Sawyers Mill Road where an unnamed tributary to Lemon Stream crosses the road approximately ½ mile East of the intersection with Rt. 148. I had the opportunity to perform a site inspection of this culvert crossing on September 4, 2015 along with Ben Nauman, Fisheries Biologist with USDA-Natural Resources Conservation Service.

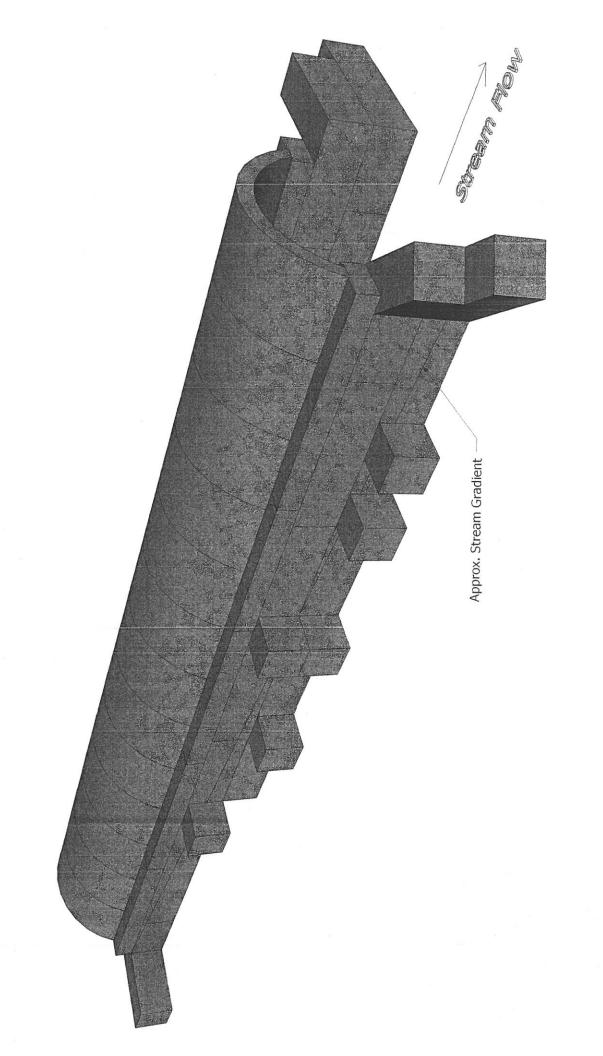
The following observations were made:

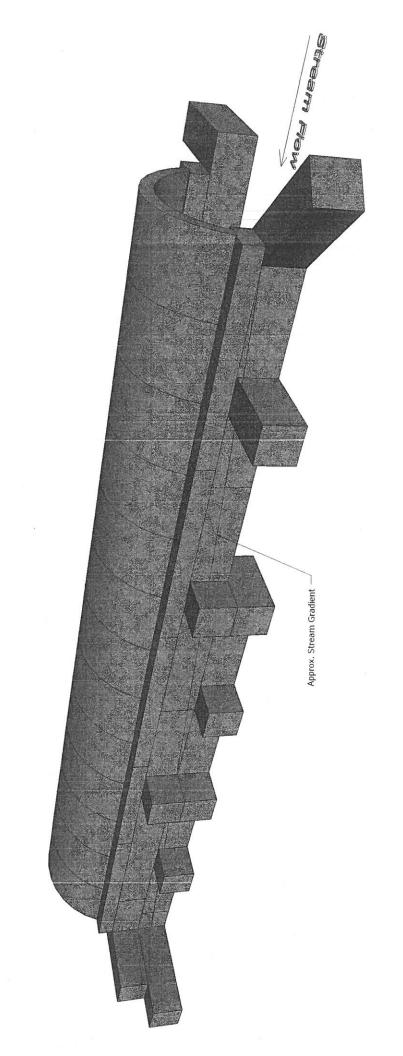
- The tributary flows perpendicular to the Sawyers Mill Road then is forced to make a 90 degree turn (West) to flow alongside the road before making another 90 degree turn (South) where it enters one of two culverts that takes the streamflow under the road. Due to these man-made 90 degree turns in the streambed during high flow events water flows over the road at both bends.
- The culverts are perched (2ft minimum above stream bed) on the downstream side of the road which prevents all upstream movement of aquatic organisms.
- The current culverts are undersized and incapable of handling high flow events.
- Severe scouring of the streambed occurs downstream of the culverts.
- Brook trout (adult and young-of-year) were observed both upstream and downstream of the culverts.

Based upon observations from the field visit, replacing the existing culverts with an appropriately sized structure, siting the structure to minimize non-natural streambed directional changes, and properly imbedding the structure in the streambed to allow for aquatic organism passage at all flow levels, will provide for positive benefits to the road integrity, conveyance of high flows, and protection of natural resources.

Best regards,

Joe Dembeck, Executive Director





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